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**BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION**

IN THE MATTER OF THE APPLICATION	)	
OF AVISTA CORPORATION FOR THE	)	CASE NO. AVU-G-23-01
AUTHORITY TO INCREASE ITS RATES	)	
AND CHARGES FOR ELECTRIC AND	)	
NATURAL GAS SERVICE TO ELECTRIC	)	DIRECT TESTIMONY
AND NATURAL GAS CUSTOMERS IN THE	)	OF
STATE OF IDAHO	)	JOEL C. ANDERSON
	)	

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FOR AVISTA CORPORATION

(NATURAL GAS ONLY)

1 **I. INTRODUCTION**

2 **Q. Please state your name, business address and present position with**  
3 **Avista Corporation.**

4 A. My name is Joel C. Anderson. My business address is 1411 East Mission  
5 Avenue, Spokane, Washington. I am employed as a Regulatory Analyst in the Regulatory  
6 Affairs Department.

7 **Q. Please describe your educational background and professional**  
8 **experience.**

9 A. I am a 2005 graduate of Eastern Washington University with a bachelor's  
10 degree in Business Administration, majoring in Finance. In 2012, I became a Certified  
11 Public Accountant in the State of Washington. I joined the Company in January 2013, after  
12 spending seven years working in various accounting positions in the banking industry. I  
13 started with Avista as an Internal Auditor. In January 2016, I joined the Regulatory Affairs  
14 Department. In my current role as a Regulatory Analyst, I am responsible for the Company's  
15 natural gas cost of service studies in all jurisdictions, among other things.

16 **Q. What is the scope of your testimony in this proceeding?**

17 A. My testimony and exhibits will cover the Company's natural gas revenue  
18 normalization adjustment and cost of service study performed for this proceeding. A table  
19 of contents for my testimony is as follows:

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1 Credit Schedule 176, 5) Deferred Balances Credit Schedule 178, and 6) Demand Side  
2 Management Rate Adjustment Schedule 191.<sup>1</sup>

3 **Q. Does the Revenue Normalization Adjustment contain a component**  
4 **reflecting normalized natural gas costs?**

5 A. No, natural gas commodity costs have been removed from the Company's  
6 filing.

7 **Q. Have you determined the impact of each of the components of this**  
8 **adjustment?**

9 A. Yes. The net operating income impact for each of the components is as  
10 follows:

- 11 1. Re-pricing of base distribution revenue, increased net operating income by  
12 \$937,000.
- 13 2. Re-pricing base distribution unbilled revenue decreased net operating income  
14 by \$9,000.
- 15 3. The weather normalization adjustment at present base rates decreased net  
16 operating come by \$237,000.
- 17 4. The elimination of the deferred FCA revenue increased net operating income  
18 by \$533,000.

19  
20 The total net amount of the natural gas revenue normalization adjustment is an  
21 increase to net operating income of \$1,226,000, as shown in adjustment column 2.07, on  
22 page 7 of Company witness Ms. Schultz's Exhibit No. 4, Schedule 2.

23 **Q. Would you please briefly discuss natural gas weather normalization?**

24 A. Yes. The natural gas weather normalization adjustment is developed from an  
25 analysis of ten years (January 2012 through December 2021) of calendarized usage per

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<sup>1</sup> Documentation related to this adjustment is detailed in my workpapers accompanying this case.

1 customer and calendar period heating degree-day data. The resulting monthly weather  
2 sensitivity factors (use-per-customer sensitivity to heating-degree days) are applied to the  
3 difference between normal monthly heating degree-days and monthly observed heating  
4 degree-days to calculate the difference needed to adjust usage to a normal weather level. In  
5 other words, this calculation produces the change in therm usage required to adjust actual  
6 usage to the amount expected if weather had been normal.

7 **Q. Is this proposed weather adjustment methodology consistent with the**  
8 **methodology utilized in the Company’s last general rate case in Idaho?**

9 A. The Company is proposing two changes to the weather normalization  
10 methodology. First, the Company proposes to change the definition of “normal” from a 30-  
11 year to a 20-year rolling average. Second, the Company proposes to adjust its non-degree  
12 day seasonal regression factors from seasonal factors to monthly factors. These two changes  
13 are discussed in detail in Company witness Dr. Forsyth’s testimony.

14 **Q. What data did you use to determine “normal” heating degree days?**

15 A. Normal heating degree-days are based on a rolling 20-year average of heating  
16 degree-days reported for each month by the National Weather Service for the Spokane  
17 Airport weather station. Each year the normal values are adjusted to capture the most recent  
18 year with the oldest year dropping off, thereby reflecting the most recent information  
19 available at the end of each calendar year. The calculation includes the 20-year period from  
20 2002 through 2021.

21 **Q. What was the change in therms resulting from weather normalization**  
22 **for the twelve-months-ended June 2022 test year?**

23 A. During the test year, weather was near normal during the winter. Weather

1 normalization required a reduction to usage as a result of more heating degree days during  
2 the test year compared to normal. The annual total adjustment to Idaho natural gas sales  
3 volumes was a reduction of 756,715 therms, which is approximately 0.5% of billed usage.

### 4 5 **III. NATURAL GAS COST OF SERVICE**

6 **Q. Please describe the natural gas cost of service study and its purpose.**

7 A. A natural gas cost of service study is an engineering-economic study which  
8 separates the revenue, expenses, and rate base associated with providing natural gas service  
9 to designated groups of customers. The groups are made up of customers with similar usage  
10 characteristics and facility requirements. Costs are assigned in relation to each group's test  
11 year load and facilities requirements, resulting in an evaluation of the cost of the service  
12 provided to each group. The rate of return by customer group indicates whether the revenue  
13 provided by the customers in each group recovers the cost to serve those customers. The  
14 study results are used as a guide in determining the appropriate rate spread among the groups  
15 of customers. Exhibit No. 17, Schedule 1 explains the basic concepts involved in performing  
16 a natural gas cost of service study. It also details the specific methodology and assumptions  
17 utilized in the Company's Base Case cost of service study.

18 **Q. What is the basis for the natural gas cost of service study provided in this**  
19 **case?**

20 A. The cost of service study provided by the Company as Exhibit No. 17,  
21 Schedule 2 is based on the 12-months ended June 2022 test year pro forma results of  
22 operations presented by Ms. Schultz in Exhibit No. 4, Schedule 2.

23 **Q. What are the key elements that define the cost of service methodology?**

1           A.       Underground storage costs are allocated by normalized winter throughput.  
2       Natural gas main investment has been segregated into large and small mains. System  
3       facilities that serve all customers are classified by the peak and average ratio that reflects the  
4       system load factor, then allocated by coincident peak demand and throughput, respectively.  
5       Meter installation and services investment is allocated by number of customers weighted by  
6       the relative current cost of those items. General plant is allocated based on the Company's  
7       blended four-part factor allocator (four-factor). Administrative & general expenses are  
8       segregated into labor-related, plant-related, revenue-related, and "other". The costs are then  
9       allocated by factors associated with labor, plant in service, or revenue, respectively. The  
10      "other" A&G amounts are allocated based on the Company's four-factor. A detailed  
11      description of the methodology is included in Exhibit No. 17, Schedule 1.

12           **Q.       Would you please explain the natural gas cost of service study presented**  
13      **in Schedule 2?**

14           A.       Yes. Exhibit No. 17, Schedule 2 is composed of a series of summaries of the  
15      cost of service study results. Page 1 shows the results of the study by FERC account  
16      category. The rate of return and the ratio of each schedule's return to the overall return are  
17      shown on lines 35 and 36. This summary is provided to Company witness Mr. Miller for  
18      his consideration regarding rate spread and rate design. The results will be presented later  
19      in my testimony. Additional summaries show the costs organized by functional category  
20      (page 2) and classification (page 3), including margin and unit cost analysis at current and  
21      proposed rates. Finally, page 4 is a summary identifying specific customer-related costs  
22      embedded in the study.

23           The Excel model used to calculate the natural gas cost of service and supporting

1 schedules has been included in its entirety electronically in the natural gas workpapers  
2 accompanying this case.

3 **Q. Does the Natural Gas Base Case cost of service study utilize the same**  
4 **methodology as the Company's last natural gas case in Idaho?**

5 A. The Base Case cost of service study was prepared using the same  
6 methodology applied to the study presented in Case No. AVU-G-21-01, with one exception.

7 **Q. What changed in the Natural Gas Base Case cost of service study since**  
8 **the last natural gas case?**

9 A. A portion of the small mains coincident peak costs have been allocated to  
10 Schedule 146. Previously, no costs for mains smaller than 4 inches were allocated to  
11 Schedule 146.

12 **Q. What is the reason for this change?**

13 A. The natural gas distribution network provides an integrated system which  
14 benefits all customers, regardless of the customer's location on the system and regardless of  
15 which specific diameter of pipe they are served from on a peak day. The Company believes  
16 that larger customers do benefit, at some level, from the 2 and 3 inch main on the natural gas  
17 distribution network. Large customers benefit because the Company has small main  
18 throughout its distribution system which is interconnected with large main. This  
19 interconnectedness helps to minimize pressure drop on a peak day and keeps reliability up.  
20 While large customers may not benefit from all the small main, we believe it is not  
21 reasonable to assert that small main provides no benefit to large customers. Therefore, small  
22 main coincident peak cost has been allocated 33 percent to Schedule 146 based on weather



1 normalized throughput. This change resulted in \$23,000 of net operating income shifting  
2 from Schedule 146 to Schedules 101 and 111.

3

4

#### **IV. RESULTS**

5 **Q. What are the results of the Company's natural gas cost of service study?**

6 A. The Base Case cost of service study presented in this filing we believe  
7 provides a fair representation of the costs to serve each customer group. The study indicates  
8 that the General Service Schedule 101 (serving most residential customers) is providing less  
9 than the overall rate of return (unity), and Large General, and Transportation service  
10 schedules (111/112 and 146) are providing more than unity. Table No. 1 shows the rate of  
11 return and the relative return ratio at present rates for each rate schedule:

12 **Table No.1: Base Case Results**

<u>Customer Class</u>	<u>Rate of Return</u>	<u>Return Ratio</u>
General Service Schedule 101	5.96%	0.91
Large General Service Schedule 111/112	9.20%	1.41
Transportation Schedule 146	11.71%	1.79
<b>Total Idaho Natural Gas System</b>	<b>6.54%</b>	<b>1.00</b>

16

17 The summary results of this study were provided to Mr. Miller for consideration in the  
18 development of the proposed rates.

19 **Q. Does this conclude your pre-filed direct testimony?**

20 A. Yes.